ORIGINAL

WT DOCKET 97-82;

March 18, 1998

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The Honorable Chairman William Kennard The Honorable Susan Ness The Honorable Michael Powell The Honorable Gloria Tristani The Honorable Harold Furchtgott-Roth Federal Communications Commission 1919 M Street, N.W. Washington, D.C. 20554

PEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

Dear Chairman and Commissioners:

We represent a group of small businesses and entrepreneurial companies that are committed to C-block competition and that appreciate the efforts you have devoted to C-block issues. Several of us have been working with you and your staffs to develop commercially reasonable means of financing C-block network build outs. Unfortunately, it is our understanding that the Commission is still contemplating assessing penalties on C-block licensees of a minimum of 30% of their down payments, and in certain instances 100%. That amounts to hundreds of millions of dollars of penalties on a group of small businesses who were encouraged to bid in the C-block auction by the FCC and the U.S. Congress. We write to inform you that such penalties will severely undercut the ability of C-block companies to access capital markets, deploy networks, and bring competition and choice to wireless consumers.

It has been reported that such penalties are being assessed in the name of "auction integrity." Such a rationale stands in puzzling contrast to a story in yesterday's *Wall Street Journal*, which states that the Commission has issued a Notice of Apparent Liability for \$1.2 million against two incumbent wireless carriers for what appears to be a well documented attempt by those companies to fix prices in the DEF-block auction. While we applaud the Commission's efforts to ensure fair auctions, we do not comprehend the fairness of penalizing small entrepreneurs more than 250 times more severely than companies accused of price fixing.

C-block companies want nothing more than a reasonable chance to compete. We believe Commission penalties should be rationally related to the nature and degree of the offenses committed by the parties being penalized. Penalties of the magnitude currently contemplated by the Commission are without precedent in your history, and are at odds with the Commission's established precedent involving a C-block licensee that defaulted on its second down payment.

In that instance, the Commission penalized the licensee in question 2.5% of its down payment.

We appreciate the time and the effort the Commission and its staff have devoted to C-block issues. We respectfully request that any penalties imposed on C-block licensees be consistent with Commission precedent.

Sincerely,

Janice Obuchowski

MextWave Telecom Inc.

Jeffrey Elkins

CalTech International Telecom

Enrique Mier y Teran

LatinTel, S.A.

Rick Kornfeld Dot Wireless, Inc. Rhonda McKenzie

McKenzie Telecom Group, Inc.

Dr. Arturo Serrano Praxis Telecom

Juan Manuel Martinez

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Oye Obe Wireless Nation, Inc.

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Third Kentucky Cellular Corp.

Michael Tricarichi CELLNET

Larry Day

Cellexis International Inc.

Cynthia R. Bailey

Cynthia R. Bailey CX Systems Int'l, Inc.

Clayburn Curtis

OnQue Communications, Inc. Associated Communications & Research Services, Inc.

John O'Brien Federal Network

Monuj Bose New Wave Inc.

Tim Khayat

Wireless Ventures, Inc.

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Marc A. Marzullo URS GREINER, INC.

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Bobby Lim 2001 PCI

Kevin S. Hamilton Prime Matrix

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AAT Communications Corporation

Pat Birch

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Specialty Combined Resources, Inc.

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George Dobhins

Southern Communications Inc.

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United Calling Network Inc.

Western Wireless And US West Face \$1.2 Million Fines

By SCOTT RITTER And JOHN SIMONS

Staff Reporters of THE WALL STREET JOURNAL WASHINGTON—US West Communications Group Inc. and a unit of Western Wireless Corp. face fines of \$1.2 million apiece for allegedly violating Federal Communications Commission auction rules.

The FCC said yesterday that the two companies violated anticollusion rules during a \$2.5 billion auction of wireless-communications licenses that concluded in January last year. The licenses allow the companies to operate the next generation of cellular phone and data services.

The companies must pay the fines within 30 days or appeal the ruling, the agency said. If paid, the fines would be the largest ever against any company for violation of FCC anticollusion rules.

According to the commission, an executive from U S West, who has since left the company, and an executive of Western PCS BTA I Corp., a Western Wireless unit, allegedly traded voice-mail messages offering details about how their companies planned to bid for communications licenses in the Olympia, Wash., market. FCC rules bar such communications. The contacts, the agency alleged, put other bidders at an unfair disadvantage.

The commission found out about the alleged collusion after U S West uncovered the voice-mail exchanges as part of an internal investigation about another matter. Members of U S West's legal staff came forward and told the FCC about the voice-mail messages.

The FCC said that the companies also violated requirements that bidders abide by and update disclosures filed in advance of an auction.

In a statement, Western PCS said it will challenge the FCC's decision and expects to prevail.

"Western believes its conduct was consistent with FCC rules and regulations pertaining to the auction." the company said, adding that it has cooperated with the investigation, which began in early 1997, and will continue to do so. Western Wireless is based in Issaquah, Wash.

The alleged violations took place in the auction for licenses in the so-called D. E and F blocks.

A spokesman for U S West, Englewood, Colo., said the case was an isolated incident involving a single employee, who was later fired. The company reported the illicit communications to the FCC shortly after executives became aware of them.

"We strongly support [the FCC's] auction process and have zero tolerance for any departure from those rules," said Jerry Brown, the spokesman. "This case involved a single employee acting on his own. We dismissed him within a week of learning that the communication had taken place and we self-reported to the FCC."